

# **THE CDBG-R SUBSTANTIAL AMENDMENT**

Jurisdiction(s): Maricopa County, Arizona	CDBG-R Contact Person: Renee Ayres-Benavidez
Jurisdiction Web Address: • <a href="http://www.maricopa.gov/comm_dev">www.maricopa.gov/comm_dev</a> (URL where CDBG-R Substantial Amendment materials are posted)	Address: 234 N Central Avenue, Ste. 3000 Phoenix, AZ 85004 Telephone: (602) 372-1529 Fax: (602) 372-2292 Email: <a href="mailto:ayresr@mail.maricopa.gov">ayresr@mail.maricopa.gov</a>

## **ENSURING RESPONSIBLE SPENDING OF RECOVERY ACT FUNDS**

Funding available under the Recovery Act has clear purposes – to stimulate the economy through measures that modernize the Nation’s infrastructure, improve energy efficiency, and expand educational opportunities and access to health care. HUD strongly urges grantees to use CDBG-R funds for hard development costs associated with infrastructure activities that provide basic services to residents or activities that promote energy efficiency and conservation through rehabilitation or retrofitting of existing buildings. While the full range of CDBG activities is available to grantees, the Department strongly suggests that grantees incorporate consideration of the public perception of the intent of the Recovery Act in identifying and selecting projects for CDBG-R funding.

### ***A. SPREADSHEET FOR REPORTING PROPOSED CDBG-R ACTIVITIES***

Grantees must provide information concerning CDBG-R assisted activities in an electronic spreadsheet provided by HUD. The information that must be reported in the spreadsheet includes activity name, activity description, CDBG-R dollar amount budgeted, eligibility category, national objective citation, additional Recovery Act funds for the activity received from other programs, and total activity budget. An electronic copy of the spreadsheet and the format is available on HUD’s recovery website at <http://www.hud.gov/recovery>.

**B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)**

- (1) Activity Name: (Grantees should follow the same order that activities are listed in the Spreadsheet for Reporting Proposed CDBG-R Activities – this will allow HUD to easily match activity narratives with the information provided in the spreadsheet.)

YOUNGTOWN ALLEY PAVING

- (2) Activity Narrative:

In addition to the Spreadsheet for Reporting Proposed CDBG-R Activities, grantees must provide a narrative for each activity describing how the use of the grantee's CDBG-R funds will meet the requirements of Title XII of Division A and Section 1602 of ARRA. The grantee's narrative must also state how CDBG-R funds will be used in a manner that maximizes job creation and economic benefit in relation to the CDBG-R funds obligated, and will address the Recovery Act, by:

- Preserving and creating jobs and promoting economic recovery;
- Assisting those most impacted by the recession;
- Providing investment needed to increase economic efficiency;
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits;
- Minimizing or avoiding reductions in essential services; or
- Fostering energy independence.

CDBG-R funds in the amount of \$450,000 will be used for the paving of approximately 11,848 linear feet of unpaved alleyways throughout the Town of Youngtown, Maricopa County, Arizona with 12' wide asphaltic concrete.

In 2008, Maricopa Urban County provided \$326,639 in CDBG funds which was leveraged by \$200,000 of the Town's HURF Funds to construct about 1.8 miles of paved alleyways. Sufficient CDBG funds were not available to pave all 6.8 miles of alleys within the Town. The Town did not have sufficient revenue to complete the project with local revenues. It was determined that the project would be approached as a phased activity constructing additional alleyways as funding became available over the next few years. The consultant for project engineering determined that \$450,000 in CDBG-R funding leveraged with \$150,000 of the Town's Highway User Revenue Funds (HURF) will be sufficient to complete the paving of all remaining alleyways within the Town. This will also benefit the Town by reducing dust pollution for the senior population who is susceptible to allergies and other health issues associated with airborne dust.

Founded in 1954, The Town of Youngtown, Arizona is the nation's oldest retirement community. Located 15 miles northwest of Phoenix, it was the first master-planned, adult community dedicated exclusively to retirees and the first city occupied solely by senior citizens. It has the distinction of being designated as Chapter 1 by AARP. In 1998, age restrictions were removed allowing young families and "baby boomers" still in the workforce to contribute to the local economy. According to the 2000 U.S. Census, however, the median age is still 65.3 years and approximately 71.8% of Youngtown residents earn less than 80% of Area Median Income. Youngtown has no city property tax, and no elementary or high school property tax. Overall, Youngtown taxes are 1/2 to 2/3 lower than most other area communities. Most residents are retired with income derived from private retirement plans, investments and savings, and they have experienced the same losses in those investments and savings that have become typical during the recession.

Dust emissions from the unpaved alleys have become a problem. Maricopa County including the Youngtown area is a nonattainment area for PM-10 Particulate pollution levels. Within the town, utilities are located within the unpaved alleyways. Many residents have garages opening to the alleys and activities like trash pickup are performed there. Maricopa County Air Quality has cited the Town multiple times for dust control issues and has implemented fines for future violations. The paving of alleyways using CDBG-R funding will reduce PM-10 particulate levels associated with dust emissions and relieve a community with few sources of revenue from the burden of future fines and costly infrastructure costs. Such activities are eligible under CDBG entitlement funding and the project have been identified as being “shovel-ready”. Environmental review and design activities have been completed and the project is ready to be bid with contracts awarded within 120 days of the release of CDBG-R funds.

The proposed activity will address the Recovery Act by assisting those most impacted by the recession and investing in infrastructure that will provide long term economic benefits. Alley paving will resolve dust emission and related health issues for the residents of this predominantly elderly, low and moderate income community.

- (3) Jobs Created: (Report the number of full- and part-time jobs estimated to be created and retained by the activity (including permanent, construction, and temporary jobs)).

Maricopa County is among the areas hit hardest by the current economic crisis. Residential and commercial construction boomed in the period following the turn of the millennium and culminated in the housing bubble of 2005 and 2006. The housing crisis was particularly hard on the local construction industry. Building permits have slowed and many projects were either postponed or cancelled. Local governments are left with reduced revenues and have been forced to cut back on capital improvement projects. The result has been a loss of many construction related jobs. The proposed activity will be implemented through the procurement of construction contractors and subcontractors. The recently completed FY2008 CDBG funded activity employed a total of 41 construction workers. It is anticipated that those 41 construction jobs will be retained for a period of at least 6 months as a result of Youngtown Alley Paving CDBG-R activity and ongoing operations and maintenance of the new alleyways will result in the retention of at least 2 permanent public works jobs (1 street sweeper operator and 1 general PW laborer) in the Town of Youngtown.

- (4) Additional Activity Information: (A description of how the activity will promote energy conservation, smart growth, green building technologies, or reduced pollution emissions, if applicable.)

Maricopa County was classified as a serious PM10 nonattainment area. As a result, Maricopa County has been required to implement Most Stringent Measures (MSM) and Best Available Control Measures (BACMs) as defined by the EPA. The EPA identified primary emission sources of particulate pollution in the Maricopa County non-attainment area as fugitive dust from unpaved roads, vacant lots, trackout onto paved roads, disturbed areas on mining sites, construction sites, and windblown dust from agricultural fields.

Despite the MSM and BACMs adopted and implemented, the County has failed to reach attainment status. In 2007, the Arizona Senate passed Bill 1552 which included requirements for Maricopa County cities and towns in the nonattainment area to develop and enforce local ordinances to address PM10 contributions from vacant lots, unpaved roads and shoulders, off-road vehicles (OHVs), and leaf blowers. The bill also addresses dust emissions by requiring the stabilization of unpaved roadways and alleyways identified as contributing to dust control problems.

The Town of Youngtown, Arizona has experienced a problem related to dust emissions from unpaved alleys. Within the town, utilities are located within the unpaved alleyways. Many residents have garages opening to the alleys and activities like trash pickup are performed there. Maricopa County Air Quality has cited the Town multiple times for dust control issues and has implemented fines for future violations. The paving of alleyways using CDBG-R funding will reduce PM-10 particulate levels associated with dust emissions.

- (5) **Responsible Organization:** (Contact information for the organization that will implement the CDBG-R activity, including its name, location, and administrator contact information)

The activity will be implemented by Maricopa County through a subrecipient agreement with the Town of Youngtown, AZ. For information on the activity, please contact:

Grantee:

Dan Marjanek, Project Manager  
Maricopa County Community Development  
234 N. Central Avenue, 3<sup>rd</sup> Floor  
Phoenix, AZ 85004

Phone: 602 372-1527

Fax: 602 372-2292

Email: [marjanekd@mail.maricopa.gov](mailto:marjanekd@mail.maricopa.gov)

Subrecipient:

Mark Hannah, Public Works Director  
Town of Youngtown  
12030 Clubhouse Square  
Youngtown, AZ 85363

Phone: 623 933-8286

Fax: 623 933-5951

Email: [mhannah@youngtownaz.org](mailto:mhannah@youngtownaz.org)

**B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)**

- (1) Activity Name: (Grantees should follow the same order that activities are listed in the Spreadsheet for Reporting Proposed CDBG-R Activities – this will allow HUD to easily match activity narratives with the information provided in the spreadsheet.)

**GUADALUPE GASTELO NEIGHBORHOOD SIDEWALKS**

- (2) Activity Narrative:

In addition to the Spreadsheet for Reporting Proposed CDBG-R Activities, grantees must provide a narrative for each activity describing how the use of the grantee's CDBG-R funds will meet the requirements of Title XII of Division A and Section 1602 of ARRA. The grantee's narrative must also state how CDBG-R funds will be used in a manner that maximizes job creation and economic benefit in relation to the CDBG-R funds obligated, and will address the Recovery Act, by:

- Preserving and creating jobs and promoting economic recovery;
- Assisting those most impacted by the recession;
- Providing investment needed to increase economic efficiency;
- Investing in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits;
- Minimizing or avoiding reductions in essential services; or
- Fostering energy independence.

CDBG-R funds in the amount of \$138,782 will be used for the construction of approximately 3,000 linear feet of 4' wide sidewalks with curbs and gutters in the Gastelo neighborhood in the Town of Guadalupe, Maricopa County, Arizona on existing streets where no sidewalks exist.

In 2008, Maricopa Urban County provided \$250,000 in CDBG funds to construct about 3,450 linear feet of 4' wide sidewalks with curbs and gutters in the Gastelo Neighborhood. This project has recently been bid and is ready the award of a construction contract. Sufficient CDBG funds were not available to construct all 6,930 linear feet of sidewalks, curbs and gutters needed within the neighborhoods.

The Town of Guadalupe, Arizona is a colonia located in the center of the Greater Phoenix Metropolitan Area. The land-locked, one square mile Yaqui Indian and Mexican community is located between Phoenix and Tempe, Arizona at the base of South Mountain. Guadalupe is one of the poorest communities within the metropolitan area suffering from an unemployment rate that is historically two to three times the state average. According to the 2000 U.S. Census, approximately 67.9% of Guadalupe residents earn less than 80% of Area Median Income. Guadalupe is primarily residential with retail and service businesses catering to locals and visitors. There is little manufacturing or industry within the Town with most residents commuting to Phoenix or Tempe for employment. Due economic downturn, prospective clients have less income to spend at Guadalupe's retail and service businesses. Town revenues have fallen and unemployment has soared.

Many streets exist throughout the Town that do not have corresponding sidewalks or curbs and gutters. This leads to pedestrians, especially children walking within the roadways in close proximity to cars. This dangerous condition exists throughout the Gastelo Neighborhood. Additionally, the lack of curbs, gutters and sidewalks do nothing to discourage drivers from parking

their vehicles on the unpaved shoulders of the streets or in the yards of the residents. Dust emissions from this practice has also become a problem. Maricopa County including the Town of Guadalupe is a nonattainment area for PM-10 Particulate pollution levels.

The construction of sidewalks, curbs and gutters using CDBG-R funding will reduce PM-10 particulate levels associated with dust emissions in this predominantly low and moderate income neighborhood and relieve a community with limited revenue from costly infrastructure costs. This project will also increase safety of residents, especially children, who are now having to walk on the shoulders of Town roadways. Town funds are not available to complete this project. The infrastructure investment would provide a long term economic benefit to the community. The proposed activity will address the Recovery Act by assisting those most impacted by the recession and investing in infrastructure that will provide long term economic benefits. The project has been identified as being “shovel-ready”. Environmental review and design activities have been completed and the project is ready to be bid with contracts awarded within 120 days of the release of CDBG-R funds.

- (3) **Jobs Created:** (Report the number of full- and part-time jobs estimated to be created and retained by the activity (including permanent, construction, and temporary jobs)).

Maricopa County is among the areas hit hardest by the current economic crisis. Residential and commercial construction boomed in the period following the turn of the millennium and culminated in the housing bubble of 2005 and 2006. The housing crisis was particularly hard on the local construction industry. Building permits have slowed and many projects were either postponed or cancelled. Local governments are left with reduced revenues and have been forced to cut back on capital improvement projects. The result has been a loss of many construction related jobs. The proposed activity will be implemented through the procurement of construction contractors and subcontractors. It is anticipated that the activity will retain 15 construction jobs for a period of at least 6 months as a result of Guadalupe Gastelo Neighborhood Sidewalks CDBG-R activity and ongoing operations and maintenance of the new sidewalks, curbs and gutters will result in the retention of at least 1 permanent public works job in the Town of Guadalupe.

- (4) **Additional Activity Information:** (A description of how the activity will promote energy conservation, smart growth, green building technologies, or reduced pollution emissions, if applicable.)

Maricopa County was classified as a serious PM10 nonattainment area. As a result, Maricopa County has been required to implement Most Stringent Measures (MSM) and Best Available Control Measures (BACMs) as defined by the EPA. The EPA identified primary emission sources of particulate pollution in the Maricopa County non-attainment area as fugitive dust from unpaved roads, vacant lots, trackout onto paved roads, disturbed areas on mining sites, construction sites, and windblown dust from agricultural fields. Despite the MSM and BACMs adopted and implemented, the County has failed to reach attainment status. In 2007, the Arizona Senate passed Bill 1552 which included requirements for Maricopa County cities and towns in the nonattainment area to develop and enforce local ordinances to address PM10 contributions from vacant lots, unpaved roads

and shoulders, off-road vehicles (OHVs), and leaf blowers. The bill also addresses dust emissions by requiring the stabilization of unpaved roadways and alleyways identified as contributing to dust control problems.

Many streets exist throughout the Town that do not have corresponding sidewalks or curbs and gutters. The lack of curbs, gutters and sidewalks do nothing to discourage drivers from parking their vehicles on the unpaved shoulders of the streets or in the yards of the residents. The practice has led to a problem with dust emissions. Maricopa County including the Town of Guadalupe is a nonattainment area for PM-10 Particulate pollution levels. The construction of sidewalks, curbs and gutters using CDBG-R funding will reduce PM-10 particulate levels associated with dust emissions.

- (5) **Responsible Organization:** (Contact information for the organization that will implement the CDBG-R activity, including its name, location, and administrator contact information)  
The activity will be implemented by Maricopa County through a subrecipient agreement with the Town of Guadalupe, AZ. For information on the activity, please contact:

Grantee:  
Sharon Sanders  
Project Manager  
Maricopa County Community Development  
234 N. Central Avenue, 3<sup>rd</sup> Floor  
Phoenix, AZ 85004

Phone: 602 372-1529  
Fax: 602 372-2292  
Email: [sanderss@mail.maricopa.gov](mailto:sanderss@mail.maricopa.gov)

Subrecipient:  
Gino Turrubiarres  
Community Development Director  
Town of Guadalupe  
9241 S Avenida del Yaqui  
Guadalupe, AZ 85283

Phone: 480 505-5399  
Fax: 480 505-5368  
Email: [gturrubiarres@guadalupeaz.org](mailto:gturrubiarres@guadalupeaz.org)

### ***C. PUBLIC COMMENT***

Provide a summary of public comments received to the proposed CDBG-R Substantial Amendment.

**Note:** A Proposed CDBG-R Substantial Amendment must be published via the usual methods and posted on the jurisdiction's website for no less than 7 calendar days for public comment.

#### **Response:**

The proposed CDBG-R Substantial Amendment was posted on the County's website from May 21, 2009 to May 29, 2009 and copies were made available at the Maricopa County Southeast Regional Library at 775 N. Greenfield, Gilbert, AZ; Maricopa County Branch Library, 14011 N 1<sup>st</sup> Avenue, El Mirage, AZ; Maricopa County Branch Library 22407 S Ellsworth Road, Queen Creek, AZ, as well as the offices of Maricopa County Community Development at 222 N Central Avenue, Suite 5200, Phoenix, AZ 85004. Reasonable accommodation was provided to persons with disabilities and persons with limited English proficiency at the Offices of Maricopa County Development. In addition, on May 27, 2009 at 6:30 PM, the document was presented at the Maricopa County Community Development Advisory Committee (CDAC) special public meeting and public hearing in the 3<sup>rd</sup> Floor Arizona Conference Room, 234 North Central Avenue, Phoenix, AZ 85004. The CDAC recommended that the Maricopa County Board of Supervisors (BOS) apply for and accept the CDBG-R funds for the projects identified in this amendment.

The BOS reviewed the proposed activities at its regular meeting on June 3, 2009. The BOS authorized the application for and acceptance of the CDBG-R Substantial Amendment.

No public comments were received.

CDBG-R  
Activity Data Spreadsheet

Jurisdiction/Grantee Name: Maricopa County		CDBG-R Fomula Grant Amount: \$588,782				6/5/2009	
<b>Activity Name</b>	<b>Activity Description</b>	<b>Eligibility (Regulatory or HCDA Citation)</b>	<b>National Objective Citation</b>	<b>CDBG-R Project Budget (\$)</b>	<b>Additional Recovery Funds (\$)</b>	<b>Other Leveraged Funding (\$)</b>	<b>Total Activity Budget</b>
Youngtown Alley Paving	Construction of 11,848 LF 12' wide asphaltic concrete alleyways to reduce PM-10 particulate levels experienced due to existing unpaved alleyways.	HUD Code 03K, Street Impvmts, 570.201(c)	LMA Low/Mod Area Benefit	\$450,000	0	150,000	600,000
Guadalupe Gastelo Neighborhood Sidewalks	Construction of approx. 3,000 LF of 4' wide sidewalks with curbs and gutters in the Gastelo neighborhood on existing streets where no sidewalks exist to reduce PM-10 particulate levels experienced due to the absence of curbs, gutters and sidewalks.	HUD Code 03L, Sidewalks, 570.201(c)	LMA Low/Mod Area Benefit	\$138,782	\$0	\$0	138,782
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